

Message Text

CONFIDENTIAL

PAGE 01 USUN N 01226 170148Z

65-60

ACTION IO-10

INFO OCT-01 EUR-12 ISO-00 SSO-00 NSCE-00 USIE-00 SAJ-01

INRE-00 CIAE-00 DODE-00 PM-03 H-02 INR-07 L-02

NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 AF-06 ARA-06

EA-06 NEA-09 ACDA-05 /094 W
----- 046851

O R 170110Z APR 75

FM USMISSION USUN NY

TO SECSTATE WASHDC IMMEDIATE 9913

INFO AMEMBASSY MOSCOW

AMEMBASSY LONDON

AMEMBASSY PARIS

AMEMBASSY OTTAWA

C O N F I D E N T I A L USUN 1226

E.O. 11652: GDS

TAGS: PFOR UR UN

SUBJECT: PEACEKEEPING: APRIL 15 QUADRIPARTITE MEETING

SUMMARY: FOUR POWER MEETING APRIL 15 REVEALED EVEN GREATER SOVIET UNWILLINGNESS TO COMPROMISE ON ISSUES USSR CONSIDERS IMPORTANT THAN HAD PREVIOUSLY BEEN APPARENT. SOVIET DEL WAS ADAMANT ON TWO CRUCIAL POINTS: A) NECESSITY OF INCLUDING GUIDELINE TO EFFECT THAT EQUITABLE GEOGRAPHIC REPRESENTATION APPLIES TO "CONTROL ARRANGEMENTS" FOR PEACEKEEPING OPERATIONS AS WELL AS TO FORCE COMPOSITION AND (B) NEED FOR GUIDELINE ON SYG TO STATE EXPLICITLY THAT SYG'S AUTHORITY DERIVES FROM ARTICLE 99 OF UN CHARTER, I.E. THAT SYG HAS NO POWERS IN PEACEKEEPING CONTEXT EXCEPT THOSE ESPECIALLY DELEGATED BY SC. ALLOWING FOR POSSIBILITY SOVIETS ARE BLUFFING, US DEL BELIEVES (AND BRITISH AGREED) THAT USSR

IS NOT PREPARED TO PAPER OVER ISSUES OF CRITICAL IMPORTANCE TO IT IN ORDER TO REACH AGREEMENT. END SUMMARY.

1. APRIL 15 MEETING WAS DEVOTED TO INFORMAL DISCUSSION OF
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 USUN N 01226 170148Z

ARTICLES 2 THROUGH 7 OF DRAFT GUIDELINES (A/9827). MEETING

BEGAN ON FAIRLY HARMONIOUS NOTE, WITH USSR REP OVINNIKOV AGREEING IT MIGHT BE POSSIBLE IN ARTICLE 2 TO DELETE BRACKETED REFERENCE TO ARTICLE 98 OF CHARTER. (THIS WOULD TAKE CARE OF US DOCTRINAL POINT THAT SYG'S AUTHORITY IS PEACEKEEPING OPERATIONS IS OPEN BRACKET AT LEAST IN PART CLOSE BRACKET INDEPENDENT OF SC RATHER THAN DELEGATED BY IT.

2. ON ARTICLE 3, OVINNIKOV AGREED TO GIVE UP ALTERNATIVE 1, WHICH RAISED SAME PROBLEM FOR USG OF IMPLYING THAT SYG'S AUTHORITY COULD ONLY EXIST IF DELEGATED BY SC. (USSR AGREEMENT, LIKE ALL CONCESSIONS IN QUADRIPARTITE AND WORKING GROUP TALKS, WAS OF COURSE CONTINGENT ON SATISFACTORY OVERALL SETTLEMENT.)

3. ARTICLE 4 RECEIVED ONLY BRIEF ATTENTION, IN PART BECAUSE ARTICLE 29 COMMITTEE HAD BEEN MAIN SUBJECT OF PREVIOUS FOUR POWER MEETING. OVINNIKOV DID ASK IF US COULD AGREE TO INCLUDE SENTENCE FROM US 1972 PROPOSAL ON ARTICLE 29 COMMITTEE (A/8676 OF 3 APRIL 1972, PAGE 5 OF ANNEX) TO EFFECT THAT "THE SECURITY COUNCIL COMMITTEE COULD INCLUDE MILITARY EXPERTS ON DELEGATIONS AS ADVISORS." WE SAID WE WOULD SEEK INSTRUCTIONS. (IT WOULD BE MOST USEFUL IF DEPT ADVISED US WHICH ELEMENTS OF OUR 1972 PROPOSAL WE COUOLD NOW ACCEPT IN CONTEXT OF AN OPTIONAL ARTICLE 29 COMMITTEE.)

4. SWEET REASONABLENESS CONTINUED TRHOUGH DISCUSSION OF ARTICLE 5 ON MILITARY STAFF COMMITTEE, WITH USSR INDICATING TENTATIVE WILLINGNESS TO DROP BRACKETED PHRASE ON SYG.

5. IT WAS IN EXCHANGE ON ARTICLE 6, ON ROLE OF SYG, THAT OVINNIKOV EXPRESSED INFLEXIBLE OPPOSITION TO ANY ARTICLE IMPLYING SYG HAD AN INDEPENDENT, CONTINUING ROLE TO PLAY IN PEACEKEEPING OPERATIONS, OR THAT WAS EVEN NEUTRAL ON QUESTION-- SO LONG AS US AND UK REFUSED A CONTINUING ROLE FOR ARTICLE 29 COMMITTEE. THERE MUST, OVINNIKOV INSISTED, BE REFERENCE TO ARTICLE 99 OF CHARTER, TO INDICATE SYG WAS NOT A NECESSARY PART OF PEACEKEEPING OPERATIONS. EXPRESSION "COMMANDER-IN-CHIEF" IN ARTICLE 6 WAS ALSO UNACCEPTABLE TO SOVIETS (THOUGHT THIS, IN OUR VIEW, IS LESS SERIOUS THAN ARTICLE 99 PROBLEM).

6. SAME ISSUE AROSE IN DISCUSSION OF ARTICLE 7, WITH VINNIKOV
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 USUN N 01226 170148Z

INSISTING THAT ALTERNATIVE 3 BE RETAINED WITH IT PROVISIO THAT SYG MAY PROVIDE SC WITH REPORTS, ETC., "IF HE IS DELEGATED WITH THE CORRESPONDING AUTHORITY." WE POINTED OUT THAT EITHER OF FIRST TWO ALTERNATIVES IMPLIED UNUSUAL DEGREE OF SC AUTHORITY OVER SYG, AND THAT EVEN THESE MIGHT NOT BE ACCEPTABLE TO USG. THIRD ALTERNATIVE, WE FELT CERTAIN, WAS OUT OF QUESTION.

7. FINALLY, SOVIETS ASKED WHERE WE ENVISAGED REFERENCE TO

EQUITABLE GEOGRAPHIC REPRESENTATION (TOGETHER WITH OTHER PRINCIPLES SUCH AS EFFICIENCY, IMPARTIALITY, ETC.). WE SAID WE ASSUMED IN ARTICLE 10, RELATING TO COMPOSITION OF FORCE. OVINNIKOV SAID IT SHOULD APPEAR THERE, BUT SHOULD ALSO BE INCLUDED IN ARTICLE 9 AND SHOULD BE TIED EXPLICITLY TO "CONTROL ARRANGEMENTS" FOR PEACEKEEPING FORCES (A EUPHEMISM, OF COURSE, FOR BRIAN URQUHART'S OFFICE.) THIS, IN OUR VIEW, IS PROBABLY MOST SERIOUS--AND PERHAPS INSURMOUNTABLE -- OBSTACLE AHEAD. IT IS POSSIBLE TO ENVISAGE AN ARTICLE 10 WHICH QUOTES VERBATIM THE CRITERIA FOR SELECTING UN SECRETARIAT PERSONNEL AS SET FORTH IN ARTICLE 101, PARA 3, OF THE UN CHARTER, BUT WE DOUBT THIS WOULD SATISFY THE USSR.

SCALI

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: COMMITTEE MEETINGS, MEETING PROCEEDINGS, INTERNATIONAL PEACEKEEPING FORCES, FOREIGN POLICY POSITION
Control Number: n/a
Copy: SINGLE
Draft Date: 17 APR 1975
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: GolinoFR
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975USUNN01226
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D750133-1035
From: USUN NEW YORK
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1975/newtext/t19750440/aaaablido.tel
Line Count: 128
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION IO
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: GolinoFR
Review Comment: n/a
Review Content Flags:
Review Date: 05 MAY 2003
Review Event:
Review Exemptions: n/a
Review History: RELEASED <05 MAY 2003 by Izenbel0>; RELEASED <05 MAY 2003 by Izenbel0>; APPROVED <06 MAY 2003 by GolinoFR>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
05 JUL 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: PEACEKEEPING: APRIL 15 QUADRIpartite MEETING SUMMARY: FOUR POWER MEETING APRIL 15 REVEALED EVEN GREATER
TAGS: PFOR, UR, UN
To: STATE
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 05 JUL 2006